#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
Complainant,	)	
•	)	
v.	)	No.
NORWOOD MARKING &	)	
EQUIPMENT CO., INC., a Delaware	)	
corporation,	)	
Respondent.	)	

#### NOTICE OF ELECTRONIC FILING

PLEASE TAKE NOTICE that on June 18, 2014, I filed with the Office of the Clerk of the Illinois Pollution Control Board a Stipulation and Proposal for Settlement with Respondent Norwood Marking & Equipment Co., and a Motion for Relief from Hearing Requirements, copies of which are attached hereto and hereby served upon you.

PEOPLE OF THE STATE OF ILLINOIS, ex rel. LISA MADIGAN Attorney General of the State of Illinois,

EVAN McGINLEY

Assistant Attorney General

Environmental Bureau

69 W. Washington St., 18<sup>th</sup> Floor

Chicago, Illinois 60602

(312) 814-3153

THIS FILING IS SUBMITTED ON RECYCLED PAPER

# SERVICE LIST

John Therriault Clerk of the Pollution Control Board 100 W. Randolph Suite 11-500 Chicago, IL 60606

Bradley Halloran Hearing Officer Pollution Control Board 100 W. Randolph Suite 11-500 Chicago, IL 60606

Thor Ketzback Bryan Cave LLP 161 N. Clark Street Suite 4300 Chicago, IL 60601-3315

## CERTIFICATE OF SERVICE

I, Evan J. McGinley, Assistant Attorney General, do hereby certify that on June 18, 2014, I mailed a copy of the Stipulation and Proposal for Settlement with Respondent Norwood Marking & Equipment Co., and a Motion for Relief from Hearing Requirements by first class mail, with postage pre-paid, prior to the hour of 5:00 p.m., to each of the persons listed on the attached service list.

Evan J. McGinle

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
Complainant,	) .	
v.	)	PCB No. 14-101 (Enforcement – AIR)
NORWOOD MARKING &	)	(Emorcement – AIK)
EQUIPMENT CO., INC., a Delaware corporation,	)	
Respondent.	)	

## MOTION FOR RELIEF FROM HEARING REQUIREMENT

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2012), moves that the Illinois Pollution Control Board ("Board") grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2012). In support of this motion, Complainant states as follows:

- 1. The Complaint in this matter alleges violations of Sections 9(a) of the Act, 415 ILCS 5/9(a) (2012), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 301.302(a), and Section 254.132(a) of the Illinois EPA Air Regulations, 35 Ill. Adm. Code 254.132(a).
  - 2. The parties have reached agreement on all outstanding issues in this matter.
- 3. This agreement is presented to the Board in a Stipulation and Proposal for Settlement filed this same date.
- 5. All parties agree that a hearing on the Stipulation and Proposal for Settlement is not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2)

of the Act, 415 ILCS 5/31(c)(2) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2012).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN Attorney General State of Himois

BY:

Evan/J. McGinley

Assistant Attørney General

Environmental Bureau

Illinois-Attorney General's Office

69 W. Washington Street, Suite 1800

Chicago, Illinois 60602

312.814.3153

DATE: June 17, 2014

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
Complainant,	)	
	ń	
v.	)	PCB No. 14-101
	)	(Enforcement – AIR)
NORWOOD MARKING &	)	
EQUIPMENT CO., INC., a Delaware	)	
corporation,	)	
	)	
Respondent.	)	

### STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and NORWOOD MARKING & EQUIPMENT CO., INC. ("Respondent"), (collectively "Parties to the Stipulation"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding the violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1, et seq. (2012), and the Board's regulations, alleged in the Complaint except as otherwise provided herein. It is the intent of the Parties to the Stipulation that it be a final adjudication of this matter.

# I. STATEMENT OF FACTS

#### A. Parties

1. On January 24, 2014, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2012),

against the Respondent.

- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2012).
- 3. At all times relevant to the Complaint, Respondent was and is a division of Illinois Tool Works, Inc., a Delaware corporation that is authorized to transact business in the State of Illinois.
- 4. At all times relevant to the Complaint, Respondent owned and continues to operate a paper coating manufacturing facility located at 250 Industry Ave., Frankfort, Will County, Illinois ("Facility" or "Site").
- 5. Respondent conducts ink mixing and blending operations at the Facility and operates three (3) coating lines which are controlled by a regenerative thermal oxidizer, slitter equipment controlled by a baghouse, a hexane storage tank, and an isopropyl alcohol storage tank.
- 6. Respondent failed to timely file Annual Emissions Reports for the 2012 calendar year.

# **B.** Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act, Board Air Pollution Regulations and the Illinois EPA Air Pollution Regulations:

Count I: Failure to Submit Annual Emissions Report in a Timely Manner Violation of Section 9(a) of the Act, 415 ILCS 5/9(a) (2012); violation of Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a); and violation of Section 254.132(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a).

#### C. Admission of Violations

The Respondent neither admits nor denies the violations alleged in the Complaint filed in this matter and referenced herein.

### D. Compliance Activities to Date

On June 6, 2013, Respondent submitted its Annual Emissions Report for the 2012 calendar year to Illinois EPA.

#### II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Parties to the Stipulation. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act, the Board Air Pollution Regulations and the Illinois EPA Air Pollution Regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2012).

## III. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c) (2012), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of

the people;

- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the Parties to the Stipulation state the following:

- 1. The Illinois EPA's information gathering responsibilities were hindered by the Respondent's violation, thereby threatening human health and the environment;
- 2. There is a social and economic benefit associated with the operation of the Facility;
- 3. Respondent's operation of the Facility was and is suitable for the area in which it is located;
- 4. This factor is not relevant to an analysis of the factors under Section 33(c) of the Act, 415 ILCS 5/33(c); and,
- 5. Respondent has subsequently complied with the Act, the Board Air Pollution Regulations, and the Illinois EPA Air Pollution Regulations.

## IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2012), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in

mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency;
- 7. whether the respondent has agreed to undertake a Asupplemental environmental project, which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform; and
- 8. whether the respondent has successfully completed a Compliance Commitment Agreement under subsection (a) of Section 31 of this Act to remedy the violations that are the subject of the complaint.

In response to these factors, the Parties to the Stipulation state as follows:

1. The Respondent was required to submit a completed Annual Emissions Report for the 2012 calendar year by May 1, 2013. The Respondent did not submit its

Annual Emissions Report for calendar year 2012 to Illinois EPA until June 6, 2013. Accordingly, Respondent began its violations on May 1, 2013 and these violations continued until June 6, 2013.

- 2. The Respondent was diligent in attempting to come back into compliance with the Act, the Board Air Pollution Regulations and the Illinois EPA Air Pollution Regulations, after it was notified of its noncompliance by Illinois EPA.
- 3. Under the circumstances, the violations alleged in the Complaint resulted in no calculable economic benefit.
- 4. The Complainant has determined, based upon the specific facts of this matter, that a penalty of Five Thousand Dollars (\$5,000.00) will serve to deter further violations and aid in future voluntary compliance with the Act, the Board Air Pollution Regulations, and the Illinois Air Regulations.
- 5. To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act, the Board Air Pollution Regulations, and the Illinois Air Pollution Regulations.
  - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.
- 8. The Respondent proposed a Compliance Commitment Agreement to Illinois EPA, but it was rejected by the Illinois EPA.

## V. TERMS OF SETTLEMENT

### A. Penalty Payment

The Respondent shall pay a civil penalty in the sum of Five Thousand Dollars (\$5,000.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

#### B. Payment Procedures

1. All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF"). Payments shall be sent by first class mail and delivered to:

Illinois Environmental Protection Agency Fiscal Services 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

- 2. The case name and case number shall appear on the face of the certified check or money order.
- 3. A copy of the certified check or money order and any transmittal letter shall be sent to:

Evan J. McGinley Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 69 W. Washington Street, Suite 1800 Chicago, Illinois 60602

#### C. Future Compliance

- 1. Respondent shall timely submit all future AERs to the Illinois EPA.
- 2. In addition to any other authorities, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, shall have the

right of entry into and upon the Respondent's Facility which is the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, may take photographs, samples, and collect information, as they deem necessary.

- 3. This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act, the Board Air Pollution Regulations and the Illinois EPA Air Pollution Regulations.
- 4. The Respondent shall cease and desist from future violations of the Act, the Board Air Pollution Regulations and the Illinois EPA Air Pollution Regulations that were the subject matter of the Complaint.

## D. Release from Liability

In consideration of the Respondent's payment of the \$5,000.00 penalty, its commitment to cease and desist as contained in Section V.C.4 above, completion of all activities required hereunder, and upon the Board's approval of this Stipulation, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for the violations of the Act and Board regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on January 24, 2014 and this Stiuplation. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

#### a. criminal liability;

- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

### E. Enforcement and Modification of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all available means.

#### F. Execution of Stipulation

The undersigned representatives for the Parties to the Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

AGREED:	
PEOPLE OF THE STATE OF ILLINOIS	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
LISA MADIGAN Attorney General State of Illinois	
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	LISA BONNETT, Director Illinois Environmental Protection Agency
BY: Cleek Wallace ELIZABETH WALLACE, Chief Assistant Attorney General Environmental Bureau	JOHN J. KIM Chief Legal Counsel
DATE: 6/12/14	DATE: 6 (5 (14)
NORWOOD MARKING & EQUIPMENT CO., INC., A DIVISION OF ILLINOIS TOOLWORKS	
BY:	
TTS:	
DATE:	

AGREED: ILLINOIS ENVIRONMENTAL PEOPLE OF THE STATE OF ILLINOIS PROTECTION AGENCY LISA MADIGAN Attorney General State of Illinois MATTHEW J. DUNN, Chief LISA BONNETT, Director Illinois Environmental Protection Agency Environmental Enforcement/ Asbestos Litigation Division ELIZABETH WALLACE, Chief Assistant Attorney General Chief Legal Counsel

NORWOOD MARKING & EQUIPMENT CO., INC., A DIVISION OF ILLINOIS TOOLWORKS

Environmental Bureau

BY: Bary Hauber
ITS: VP/6-M

DATE: 6/16/14